

The Assessment of the Socioeconomic Impacts of Public R&D programmes : The BETA methodology

Mireille Matt
BETA - L. Pasteur University, Strasbourg, France

BETA evaluation method

- Scope & level of evaluation
- Scope & type of effects evaluated
- Quantification principles
- Results
- Main limitations
- Conclusions

What can we evaluate with the BETA method :

Public R&D Programme

- funded at least partly by State
- R&D activity is carried out
- agreement on R&D topic(s) and on operational goals
- limited in time
- (very often) broken down in projects

Effects "of" ...

policy

programme

project

individual
participant's
activity

**Macroeconomic
evaluation**

**Microeconomic
evaluation**

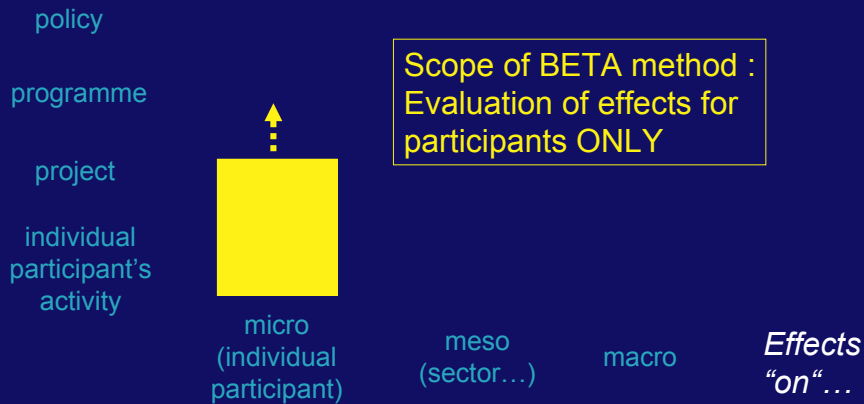
micro
(individual
participant)

meso
(sector...)

macro

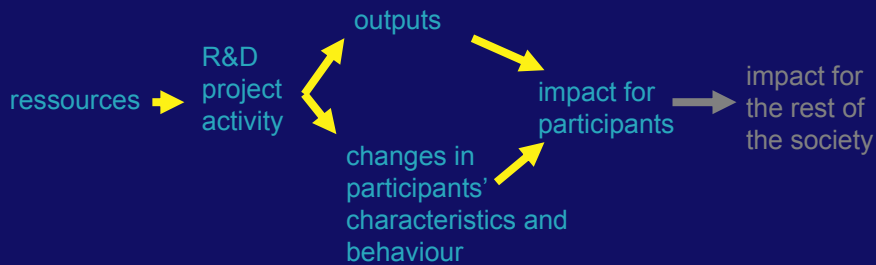
*Effects
"on" ...*

Effects "of" ...



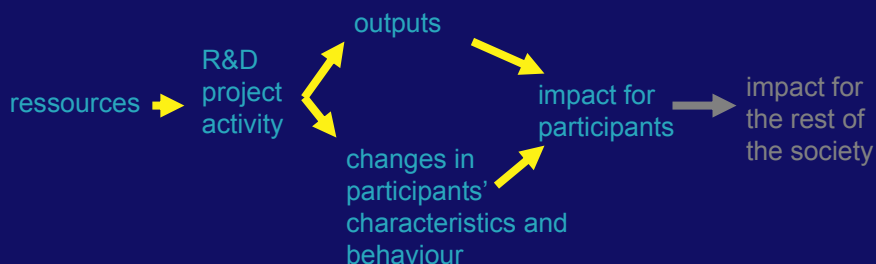
- first hand data collected through **direct interviews** (with different staff)
- **confidentiality** agreement : no diffusion of individual results
- representative **sample** of programme participants

BETA method - effects Scope of effects



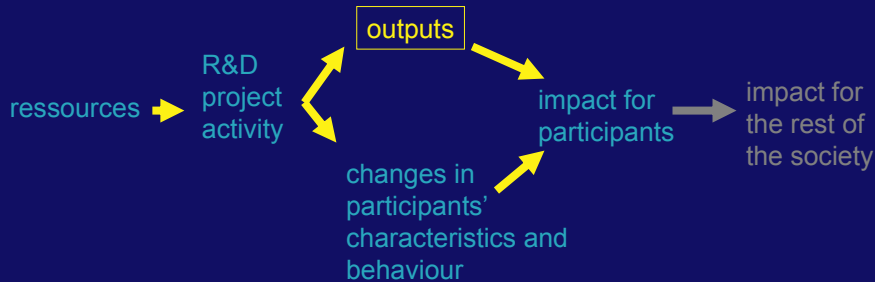
R&D activity corresponds to different learning processes leading to the creation/acquisition of a variety of new knowledge

BETA method - effects Scope of effects



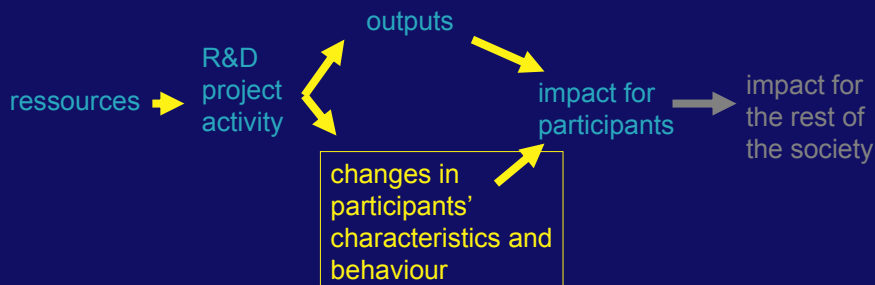
BETA approach attempts to identify those learning processes and the related knowledge, and to evaluate their actual or potential value for the participants (= impact for participants)

BETA method - effects
Scope of effects



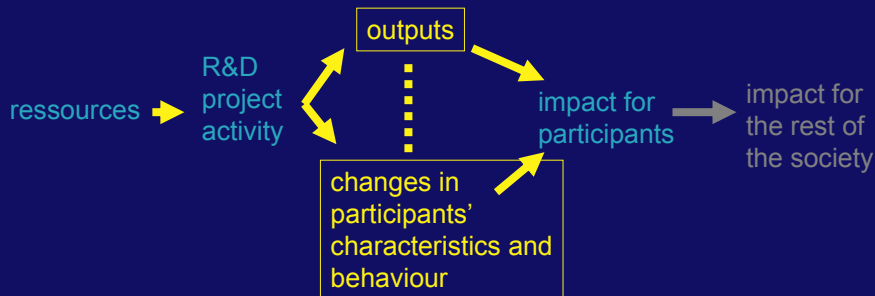
Outputs : intermediate S&T outputs, products, processes, services = different forms of S&T knowledge
(codified vs tacit, embodied, embrained, etc)

BETA method - effects
Scope of effects



changes in participants' characteristics and behaviour :
methods, procedures, organisation, networking, image
= different forms of process & relational knowledge

BETA method - effects Scope of effects



Not only actual achievements but also changes in participants' capacity

BETA method - effects Direct vs indirect effects

- **DIRECT EFFECTS** : correspond to the **objectives** of the projects (defined at project's level)
- **INDIRECT EFFECTS** : correspond to **all the other different learning processes** experienced by the participants during the projects
=> 4 categories

Technological effects

- Transfer of scientific and technical knowledge acquired or developed during the evaluated project to other activities of the participant.
- What is transferred can be of a very diverse nature: scientific expertise, workers know-how, artefact, new theories etc.
- The transfers lead to the design of new or improved products, processes or services which allow the participant to achieve new sales, to get new revenues from technologies, to protect existing market shares, to obtain new research contracts, or lead to the granting of new patents.

Network effects

- Network effects : refer to the impact of projects on the creation and/or the reinforcement of cooperation with project partner or other entities, which results in other cooperations than the evaluated project itself.

Reputation effects

- Reputation effects : by working on behalf of a given public programme, participants sometimes acquire a quality label or a good image, which is afterwards used as a marketing tool.

BETA method - effects Typology of effects

Organisation and method effects

- transfer of organisational or procedural knowledge acquired or developed during the evaluated project to other activities of the participant : they occur when experience gained through the project allows the participant to modify its internal organization and/or to apply new methods in project management, quality management, industrial accounting and so on.

BETA method - effects Typology of effects

S&T critical mass effects

- describe the impact of the project on the 'critical mass' relative to the human capital of the partner ie the range of competences related to more or less diversified scientific and technological fields, which are considered to be critical for the future development of the organisation.

BETA method - quantification General procedure

Direct effects

T

N&R

O&M

T

S&T CM

Indirect effects

SALES

- New sales of new or existing products/services
- Sales due to lead time advantage
- Protected market shares for existing products/services
- New R&D contracts
- New revenues from S&T outputs

COST REDUCTIONS

- on purchase of materials, components, services
- on internal cost (incl. labor costs)
- time saved on other projects

BETA method - quantification General procedure

Direct effects

T

N&C

O&M

T

S&T CM

Indirect effects

SALES

COST REDUCTIONS

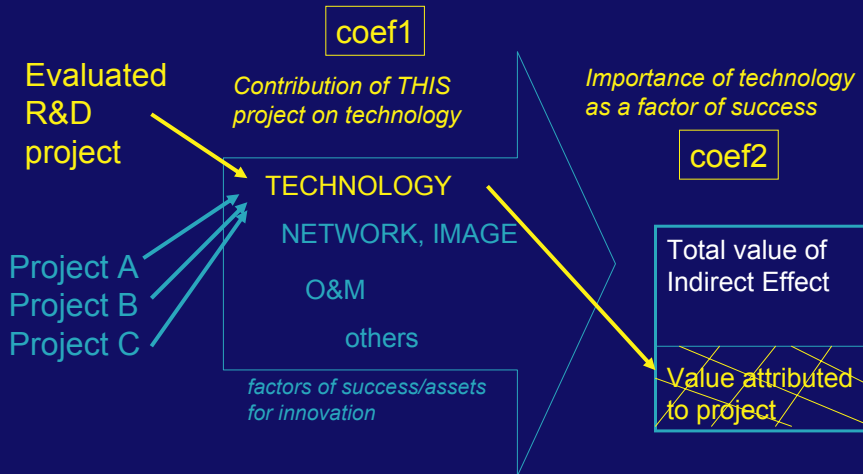
ADDED VALUE

Proxy value of S&T
capacity = cost of
building it up

Cost of holding non
used patents

Salarial cost
incl. overheads

BETA method - quantification
Project Fallacy & « Fatherhood »



BETA method - quantification
Minimal estimation

- systematic collection of minimal estimates for several data
- forgetfulness phenomenon
- impossibility to quantify some identified effects
- impossibility to identify all effects

BETA method Studies performed

DENMARK (ESA Prog.)	1987
EUROPEAN SPACE AGENCY	1980, 88
CANADA - ESA Prog. (with HEC Montreal)	1990, 1994
EUROPEAN SPACE AGENCY - Techno Transfer	1991, 1996, 2000
Private Company - France	1992
EU / BRITE EURAM	1993-1995
ANVAR - France	1995
MATERIALS IRELAND -Ireland	1995
EU / ESPRIT-HPCN	1997
Petrobras Co - Brazil (with DPCT Unicamp)	1999
BRAZILIAN Space Prog. (DPCT Unicamp)	2001
EUROPEAN SPACE AGENCY – SMEs	2003
Japan R&D prog for medical equipmt (PREST)	2003

BETA method - results Presentation of results

Quantitative results :

- collection of effects which are added for the sample of participants

Qualitative results :

- effects crossed with participants and/or projects characteristics (ex. SMEs vs Big firms vs public labs; type of research; type of collaboration between partners; etc)

BETA method - results Presentation of results

Quantitative results

Number of projects surveyed	50
Number of participants	176
Number of measured economic effects	632
Ratio of direct effects/EEC fundings	13.3
Total direct effects in MECU 91	522.5
Ratio of indirect effects/EEC fundings	4.1
Total indirect effects in MECU 91	160.8
Technological	76.5 (47.6 %)
Network, Reputation	16.5 (10.3 %)
Organisation & Methods	18.6 (11.6 %)
Critical mass	49.2 (30.6 %)

Brite-Euram study for EC-1993/95

BETA method - results Presentation of results

Qualitative results

- Firms associated with university generate more DE and IE than firms not associated.
- Presence of PRO in a consortium allows process of generating IE to be accelerated
- Big firms obtain better results than SMEs in terms of effect generated
- Coordinating the project (prime partner) is not an advantage in terms of effect

BETA method - general Main limitations

- scope of effects
restricted to partners involved in evaluated programmes
=> effects for the whole society ?
- evaluation process
amount of work (interviews)
risk of forgetfulness phenomenon (cf minimal estimates)
risk of subjectivity (cf multi-interviewees)

BETA method - general Main limitations

- still limited tools to take into account effects related to changes in participants' capacity
- complexity of the method :
problem for presenting results and data acquisition process,
misinterpretation of results,
comparison with other results,
appropriation problem

Conclusion

- If goal of evaluation is to obtain a set of helpful indicators => Not use BETA method
- If goal of evaluation is to understand impact of a specific programme on the evolution of firms' innovation capacity => BETA method
- Quantification should be used in relative terms to explain differences of behaviour between various actors (not in absolute terms – not indicator)